

Permanency Support Program (PSP) Critical Events Policy

Children that experience a critical event in statutory OOHC in case responsibility of a PSP provider



Document approval

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This policy is reviewed bi-annually or as practice learning occurs and client outcomes become evident.

Advice and support in relation to this policy is available via the PSP mailbox – permanency.support@dcj.nsw.gov.au.

Table of contents

2.0 Definitions
4.0 Roles and responsibilities 4.1 DCJ role
4.1 DCJ role
Assess child protection reports Conduct child death reviews Contract governance 4.2 PSP provider role Arrange and supervise OOHC placements Case responsibility 5.0 Legislation and Policy Framework 5.1 Legal framework 5.2 Policy framework DCJ practitioners PSP provider practitioners 10 Policy Statement 6.1 What is a critical event? 6.2 Make a child protection report 6.3 Make a police report (missing children) 6.4 Report a critical event to a DCJ principal officer 10 Pofault events 11 Notification requirements 12 Default events 13 Default events 14 Conduct an internal assessment 15 Provide information and support 16 Provide information and support 17 Prepare for an investigation 18 Provide information and support 19 Provide information and support 10 Provide information and support 10 Provide information and support 10 Provide information and support 11 Prepare for an investigation 12 Provide information and support 15 Provide information and support 16 Provide information and support 17 Prepare for an investigation 18 Prepare for an investigation 19 Provide information and support 10 Provide information and support 11 Prepare for an investigation 12 Prepare for an investigation 15 Provide information and support 16 Provide information and support 17 Prepare for an investigation 17 Prepare for an investigation 18 Prepare for an investigation 19 Prepare for an investigation 10 Provide information and support 11 Prepare for an investigation 12 Prepare for an investigation 15 Provide information and support 16 Prepare for an investigation 17 Prepare for an investigation 17 Prepare for an investigation 18 Prepare for an investigation 19 Prepare for an investigation 19 Prepare for an investigation 10 Prepare for an
4.2 PSP provider role
5.1 Legal framework 5.2 DCJ practitioners 1 6.0 Policy Statement 1 6.1 What is a critical event? 1 6.2 Make a child protection report 1 6.3 Make a police report (missing children) 1 6.4 Report a critical event to a DCJ principal officer 1 6.5 Consider contractual requirements 1 Notification requirements 1 Default events 1 6.6 Conduct an internal assessment 1 7.0 Procedures: general procedures 1 7.1 Respond to immediate risk 1 7.2 Make a critical event report 1 7.3 Make a child protection report 1 7.4 Prepare for an investigation 1 7.5 Provide information and support 1
5.2 Policy framework DCJ practitioners 1 PSP provider practitioners 1 6.0 Policy Statement 1 6.1 What is a critical event? 1 6.2 Make a child protection report 1 6.3 Make a police report (missing children) 1 6.4 Report a critical event to a DCJ principal officer 1 6.5 Consider contractual requirements 1 Notification requirements 1 Default events 1 6.6 Conduct an internal assessment 1 7.0 Procedures: general procedures 1 7.1 Respond to immediate risk 1 7.2 Make a critical event report 1 7.3 Make a child protection report 1 7.4 Prepare for an investigation 1 7.5 Provide information and support 1
6.1 What is a critical event?
6.2 Make a child protection report
7.0 Procedures: general procedures
7.1 Respond to immediate risk
7.4 Prepare for an investigation
7.6 Manage public interest
7.8 Support DCJ to conduct an Alternate Assessment
8.0 Procedures: serious injury or death

		Inform and support the parents and other people	
	8.2	Support staff	
	8.3	Inform the Children's Guardian and Coroner	
	8.4	Make funeral arrangements	
		Change in legal status	
		Arrangements to see a child's body	
		A child's belongings	
		Funeral service and burial	
		Other information for parents and family/kin	20
9.0	Proc	edure: missing child in OOHC	20
	9.1	Provide information and support	20
	9.2	Provide information to police	20
	9.3	Provide information to DCJ principal officer	21
	9.4	Try to find the missing child	22
	9.5	Arrangements to publish identifying information	22
		Delegation	
	9.6	When a child is located	23
	9.7	Case planning for safety	23
10.0	Proc	edures: reportable allegations	23
	10.1	Understand reportable allegations and convictions	23
		Investigate and assess	
	10.3	Inform the Children's Guardian	24
11.0	Proc	edures: notifiable findings	25
	11.1	Understand notifiable findings	25
		Inform the Children's Guardian	
12.0	Othe	er considerations	25
	12.1	Protocol to reduce contact with the criminal justice system	25
	12.2	Joint Child Protection Response (JCPR) Program	26
13.0	Link	S	27
		Office of Children's Guardian	
		NSW Ombudsman	27
		NSW Justice	
		NSW Coroner Other resources	
14.0	App	endices	
	• •	Appendix A: PLA Notification Requirements	
		Appendix B: PLA Default Events	28
		Appendix D: DCJ principal officer contacts	
		Appendix D: DCJ contract manager contacts	

1.0 Purpose

This policy supports PSP providers exercising case responsibility for children in statutory out-of-home care (OOHC).

It applies when a child has experienced a critical event.

It describes rules and practice guidance that enable PSP providers to:

- ensure children's¹ safety, welfare and wellbeing is central to planning and implementing agency responses to critical events
- identify critical events and comply with reporting requirements
- identify practice and systemic improvements to prevent future critical events.

2.0 Definitions

The table below is a list of terms, keywords and/or abbreviations used throughout this document.

Term	Definition	
Care Act, the	NSW Children and Young Persons (Care and Protection) Act 1998	
Carer	A carer engaged by a designated agency, authorised under section <u>137</u> of the Care Act in accordance with the regulations.	
Case responsibility	 Refers to primary case responsibility for: providing residential care and control of the child and supervision of the child's placement supporting carers to exercise care responsibility making decisions about the child, including decisions about managing behaviour achieving the child's case plan goal as soon as possible, or within two years. Also see secondary case responsibility. 	
Caseworker or Casework practitioner	See Practitioner.	
Child	A child or young person under the age of 18 years.	
Critical Event	A critical event includes the circumstances set out in section 6.1.	
DCJ	The NSW Department of Communities and Justice	
DCJ principal officer	The principal officer of a DCJ district with responsibility for: • supervising that district's arrangements for providing OOHC	

¹ Throughout this document 'child and/or young person' is shortened to 'child'; 'children and/or young people' is shortened to 'children'.

Term	Definition	
	 responding to critical events reported by PSP providers operating in that district (the principal officer's district). Also see PSP providers and OOHC providers. Also see Appendix C. 	
Designated agency	An agency accredited by the NSW Office of Children's Guardian to provide OOHC (in NSW).	
Local district	A DCJ district that is a designated agency that exercises secondary case responsibility for children in primary case responsibility of a PSP provider. Also see Designated agency, PSP provider.	
MRG	Mandatory Reporter Guide	
Nominated unit	A DCJ district unit, for example a Child and Family District Unit (CFDU) or community service centre (CSC), exercising secondary case responsibility for a child in the primary case responsibility of a PSP provider.	
000	Also see Case responsibility and Secondary case responsibility.	
OCG	NSW Office of Children's Guardian	
OOHC	Statutory out-of-home care	
OOHC provider	A designated agency accredited to provide OOHC (in NSW). Also see Designated agency, PSP provider and Placement.	
Other service	An agency contracted to provide services on a fee-for-service basis, excluding OOHC. Also see PSP provider and OOHC provider.	
PCMP	PSP Permanency Case Management Policy	
PLA	Program Level Agreement. A contract DCJ has with a PSP provider to deliver the Permanency Support Program (PSP). Also see PSP provider.	
Practitioner	A practitioner provides casework to a child in OOHC, their carer, parents and family/kin. It includes caseworker, case manager, senior practitioner, casework manager, team leader, casework specialist.	
Primary case responsibility	See Case responsibility.	
PSP	The Permanency Support Program (PSP)	
PSP provider	A designated agency contracted by DCJ to deliver the Permanency Support Program (PSP), including: arranging and supervising OOHC placements exercising primary case responsibility for children in OOHC achieving children's case plan goals.	

Term	Definition
	Also see Designated agency.
Regulations, the	NSW Children and Young Persons (Care and Protection) Regulation 2022
Secondary case responsibility	Secondary case responsibility, as distinct from primary case responsibility, is responsibility for carrying out the department's statutory role, including:
	 conduct of investigation and assessment to determine whether a child is at risk of significant harm (section 30) or in need of care and protection (section 34)
	alternate assessment, to ensure a child's safety in care
	 exercising the residential aspect of parental responsibility on behalf of the Minister.
Service provider	See PSP provider.
Young adult	A young adult 18 years of age or over, previously in OOHC.

3.0 Scope and application

This policy applies to:

- PSP providers with primary case responsibility for children in statutory OOHC
- nominated units² exercising secondary case responsibility for children in case responsibility of a PSP provider.

This policy also applies when:

- a PSP provider sub-contracts an OOHC provider (without case responsibility) to arrange and supervise a child's placement
- a child is accommodated in an Alternative Care Arrangement, Individual Placement Arrangement (IPA), Short Term Emergency Placement (STEP), Interim Care Model (ICM) or other like model of care.

This policy does not apply to:

- a child in OOHC when DCJ exercises primary case responsibility
- the case management or provision of after-care services to young people aged 18 years or over who have left OOHC.

² A DCJ district unit, for example, a Child and Family District Unit (CFDU) or community service centre (CSC).

4.0 Roles and responsibilities

4.1 DCJ role

Assess child protection reports

As agency exercising statutory responsibility for child protection, DCJ conducts investigation and assessment of a child protection report, concerning a critical event received by Child Protection Helpline.

DCJ conducts joint assessment of a report concerning a critical event, with NSW Health and NSW Police, if it is a possibility a criminal offence has occurred. DCJ's <u>Joint Child Protection Response</u> (JCPR) Program liaises with the relevant nominated unit and PSP provider to conduct the joint assessment.

Conduct child death reviews

As agency exercising parental responsibility for children in OOHC (on behalf of the Minister), DCJ conducts a child death review when a child in OOHC dies. DCJ Serious Case Review unit liaises with the relevant DCJ district and/or PSP provider to arrange a joint review.

Contract governance

As agency commissioning PSP providers, DCJ <u>Commissioning and Planning</u> responds to any critical event that impacts upon contract governance, including notification requirements and default events.

4.2 PSP provider role

PSP providers respond to critical events experienced by a child for whom they:

- have arranged and supervise an OOHC placement (or sub-contracted this to another OOHC provider) and
- exercises case responsibility.

Arrange and supervise OOHC placements

PSP providers arrange and supervise OOHC placements:

- guided by the NSW Child Safe Standards for Permanent Care issued by the NSW Office of Children's Guardian
- in accordance with statutory requirements set out in the Care Act and Regulations
- in compliance with the contractual requirements of their PSP PLA.

Case responsibility

PSP providers exercise case responsibility for children in OOHC:

- consistent with their statutory duties as mandatory reporters
- in accordance with the requirements set out in the PCMP

• in compliance with the contractual requirements of their PLA.

5.0 Legislation and Policy Framework

5.1 Legal framework

- Sections 39A(3), 138, 149D(b), 150(4), 157(3), 157(4), 245CA of the Care Act
- Sections 9-70, 20, 83, 174, 175, 180; Schedule 1, Clause 5, Schedule 3A of the NSW <u>Children's Guardian Act 2019</u>
- Sections 43B, 66EB, 316A of the NSW <u>Crimes Act 1900</u>
- Section 35, Schedule 1, clause 2 of the NSW <u>Child Protection (Working with Children) Act 2012</u>.

5.2 Policy framework

Designated agencies are required to have internal policies and procedures for the effective management of critical events experienced by children in OOHC. This requirement is set out in:

- the NSW Children's Guardian's <u>Child Safe resources</u> for OOHC & Adoption, including the <u>Child Safe Self-assessment tool</u>, the <u>Evidence Index</u> and Behaviour Support Guidance tool
- all PLAs issued by DCJ that put in place arrangements for provision of OOHC.

The standards against which designated agencies are assessed are the <u>NSW</u> <u>Child Safe Standards for Permanent Care</u>, including:

- Standard 2: Providing a Positive Care Environment Critical incidents occurring within the care environment are reported, recorded and managed within the agency's required timeframes and in accordance with mandated responsibilities.
- Standard 3: Child Protection and Child Safety All reportable allegations are reported, recorded and managed within the required timeframes.
- Standard 23: Strategic planning, evaluation Strategic planning, evaluation and continuous improvement systems are in place...to improve outcomes for children and young people.

DCJ practitioners

DCJ practitioners exercising secondary case responsibility apply this policy in conjunction with the PCMP <u>Rules and Practice Guidance</u>, the <u>Aboriginal Case Management Policy</u> (ACMP) and the PSP Away from Placement policy.

Practitioners also apply this policy in conjunction with the <u>NSW Practice</u> <u>Framework</u>, <u>Practice Framework Standards</u> and relevant casework practice mandates and practice advice topics.

Relevant practice mandates include the <u>Critical events</u>³, <u>Missing children and young people</u>, <u>Administrative parental decisions for children in care, Safety in Care and practice mandates.</u>

Relevant practice advice topics include <u>Understanding trauma and resistance</u> and Sharing Risk.

Practitioners assessing child protection reports associated with a critical event apply this policy in conjunction with casework practice mandates and practice advice topics (available to DCJ employees), including the <u>Assessing Safety and Risk, Safety in Care, Reporting allegations of criminal offences to Police, Identifying and recording POI and PCH and Supporting children and young people who are victims of crime practice mandates.</u>

Further advice is available from the <u>Child Safety and Review unit</u>, including the Serious Case Review and Reportable Conduct units within the Office of the Senior Practitioner (OSP).

PSP provider practitioners

PSP provider practitioners apply this policy in conjunction with:

- the internal policies of their agency
- Safety in Care information and resources for PSP providers
- the PSP <u>Program Level Agreement</u> (PLA) and other relevant contractual arrangements
- the PCMP Rules and Practice Guidance
- the PSP Away from Placement policy
- the DCJ Caring for Children guide for foster, relative and kinship carers
- the <u>Aboriginal Case Management Policy</u> (ACMP).

6.0 Policy Statement

6.1 What is a critical event?

A critical event occurs in the following circumstances.

- 1. There has been a serious injury or death of a child in OOHC.
- 2. There has been death by suicide, drug overdose or inflicted or serious injuries of a child in OOHC, or a child known to a PSP provider.

Also see: Procedure: serious injury or death.

- 3. There has been a death or serious injury to an authorised carer of a child in OOHC.
- 4. A child in OOHC is missing. That is:

³ This mandate is under review in 2022.

- a child is suspected to have been abducted or there are serious concerns for their immediate safety **or**
- a child's whereabouts remains unknown for a period of over five days and contact has not been established, or media attention is likely.

A child **is not** missing if they are simply away from their placement. That is, the child is absent without their carer's permission AND their carer or casework practitioner:

- is in communication with the child or
- is not in communication with the child and their whereabouts are unknown for a period of no longer than five days.

Also see: <u>Procedure: missing child in OOHC and the PSP Away from Placement policy.</u>

- 5. A female child in OOHC becomes pregnant or requests a termination of pregnancy⁴.
- 6. A child in OOHC is exposed to:
 - a confirmed or suspected registrable person (section 3A, NSW Child Protection (Offenders Registration) Act 2000)⁵
 - a person listed on the Child Protection Register in NSW (section 19 of the same Act).
- 7. A child in OOHC intends to, or is planning to, get married.
- 8. A child in OOHC is alleged to have committed a serious assault or serious criminal offence⁶.
- 9. There is a planned end of life event regarding a child in OOHC.
- 10. There is a reportable allegation or conviction concerning an employee⁷ of a designated agency.

Also see: Procedures: reportable allegations.

11. There is a notifiable finding made by a designated agency in relation to any person engaged in child related work, whether or not employed by the provider.

Also see: Procedures: notifiable findings.

- 12. There is a cancellation or suspension of a designated agency's accreditation.
- 13. Any other event has occurred affecting a child in OOHC that results in, or is likely to result in, media attention requiring a media response.
- 14. Any other event occurs that has, or may have, an adverse impact on a designated agency.

⁴ A circumstance wherein a male child (in OOHC) becomes a putative father requires an appropriate casework response. However this circumstance does not constitute a critical event.

Explanations in relation to legislation in this document are for readability only and in all cases the relevant sections of the legislation (as linked) are to be read in full and legal advice obtained where required.

For the purposes of this policy, a serious assault or serious criminal offence is a 'serious indictable offence' as defined in section 4 of the NSW Crimes Act 1990.

Authorised Carers are considered employees under the NSW Ombudsman Act 1974.

15. Any serious incident occurs, or contentious issue arises, with potential to become a matter of public interest or result in potential loss of public confidence.

6.2 When to make a child protection report

A PSP provider immediately makes a report to the Child Protection Helpline when a child has died.

A PSP provider makes a report to the Helpline when a child is:

- missing⁸ and
- suspected to have been abducted or there are serious concerns for their immediate safety.

A PSP provider makes a report to the Helpline in any other circumstance, when the <u>Mandatory Reporter Guide (MRG)</u> outcome recommends '*Immediate Report to the Child Protection Helpline*.'

6.3 When to make a police report (missing children)

A PSP provider makes a missing person report:

- when a child is missing and
- the child has been abducted or there are serious concerns for their safety or
- the child's whereabouts remain unknown for a period of over five days and contact has not been established.

A PSP provider regularly reviews whether there are serious concerns for a child's safety.

For more information, see Provide information to police.

6.4 Report a critical event to a DCJ principal officer

A PSP provider immediately reports a critical event to the relevant <u>DCJ principal</u> <u>officer</u>. This occurs whether or not the provider has made a child protection report and/or a police report.

A DCJ principal officer escalates a critical event to Deputy Secretary, Secretary or the Minister, in accordance with DCJ policy.

Also see: Provide information to police.

⁸ Refer to section 6.1. A missing child is defined as:

a child who is suspected to have been abducted or there are serious concerns for their immediate safety or

a child whose whereabouts remains unknown for a period of over five days and contact has not been established or media attention is likely.

6.5 Consider contractual requirements

Notification requirements

In addition to reporting the critical event to the DCJ principal officer, A PSP provider immediately provides written notice of a critical event to a DCJ contract manager, when that event is a notification requirement.

Default events

When a critical event is a <u>default event</u>, a <u>DCJ contract manager</u> considers what steps are required to remedy the default event.

6.6 Conduct an internal assessment

A PSP provider conducts an internal assessment in relation to every critical event experienced by a child in OOHC. This may include:

- review of operational policy framework and casework practices that support:
 - provision of daily care and control of children
 - exercise of case responsibility for children
- investigation of allegations or convictions in relation to reportable conduct
- review of a carer's authorisation (when allegations are made about the carer).

An internal assessment is conducted separately from the delivery of casework to a child, their carers, parents and relative/kin. General principles include:

- review by practitioners that are:
 - able to act independently and do not have a conflict of interest
 - not involved in the event and without a relationship to persons involved.
- early engagement of casework practitioners in the review
- a workplace culture that promotes transparency and fosters learning
- decision making underpinned by shared responsibility for managing risk.

7.0 Procedures: general procedures

7.1 Respond to immediate risk

A situation of immediate risk includes circumstances when a life is in danger, there is immediate risk of significant harm, a child's behaviour will result in serious harm or serious injury to themselves or to others, a serious crime⁹ is taking place, or a situation is serious and could be described by a reasonable person as an emergency.

For the purposes of this policy, a serious crime includes indictable or summary offences that cause immediate risk to safety or life (for example murder, types of sexual offences, types of assault, drink driving) and are likely to require a person to answer related charges in court proceedings.

The PSP provider responds to immediate risk under its control, within available operational resources and capacity.

Practitioners take reasonable action to:

- reduce, mitigate and eliminate immediate risk, based on initial and ongoing risk assessment, informed by available evidence
- seek urgent help in relation to immediate risks not under its control from police, fire, ambulance or other emergency services.
- liaise with police, fire, ambulance, the <u>JCPR</u> officers and other emergency services to enable effective coordination of the response.

7.2 Make a critical event report

The PSP provider's principal officer reports a critical event in writing to the <u>DCJ</u> <u>principal officer</u> of their local district. They provide:

- all relevant records detailing the actions of the provider, as soon as those records are available
- records regarding the provider's conduct of investigation and risk assessment, or reviews and related findings.

There is no separate form to report critical events to DCJ.

PSP providers report critical events (in writing), subject to any district systems and processes that have been implemented by the local DCJ district.

7.3 Make a child protection report

When a critical event results in concerns a child is at risk of significant harm¹⁰, the PSP provider:

- completes the Mandatory Reporter Guide (MRG) to determine whether a report to the Child Protection Helpline is required and
- enacts the outcome or recommendation of the MRG.

7.4 Prepare for an investigation

When investigation of a critical event by an external agency is likely to occur, the PSP provider ensures evidence is not tampered with or removed/deleted.

For example: Ensure closed-circuit television footage is protected.

Be aware evidence such as hair or fluids may not visible to the eye.

Secure records to ensure they are not altered.

Don't move items that may be relevant to the investigation.

7.5 Provide information and support

Section 23 of the Children and Young Persons (Care and Protection) Act 1998.

The PSP provider facilitates the provision of information about the critical event and support to the child, their carer, parents and family/kin.

For example: Provide appropriate information sensitively and promptly. Listen to their worries and concerns.

Plan next steps through conducting a family meeting or case conference to review the child's case plan.

Consider the need for medical, psychological or specialist services.

7.6 Manage public interest

When a critical event is likely to attract media enquiries, act to limit the public nature of the event. For example, take steps to limit release of the names and identifying information regarding the children affected¹¹.

7.7 Exchange information

The PSP provider facilitates provision of appropriate information to other agencies important to the child.

For example: Notify the child's school and school teachers, medical practitioners and specialists.

7.8 Support DCJ to conduct an Alternate Assessment

When a critical event coincides with an Alternate Assessment, the assessment is conducted within the local district, subject to local operating arrangements.

The local district will provide their Alternate Assessment documentation to the PSP provider. Refer to:

- the PSP Permanency Case Management Policy (PCMP) Rules and Practice Guidance, Alternate Assessment
- <u>Safety in Care</u> information and resources for PSP providers.

7.9 Provide therapeutic care

The PSP provider provides the child with holistic, individualised, therapeutic care, guided by the <u>NSW Therapeutic Care Framework</u>, in order to address the impact of the event on the child their carer and family/kin.

Practitioners consider what programs and services will provide safe relationships and healing experiences that help the child recover from trauma:

- Arrange consultation with a relevant specialist clinician to plan psychological and other interventions. Where appropriate, the PSP provider invites the nominated unit to participate in the consultation.
- If no services are locally accessible, arrange a psychological consultation with DCJ <u>Psychological and Specialist Services¹²</u> through the nominated unit.

¹¹ Section <u>105</u> of the Care Act

¹² This link will only work for DCJ employees.

 Consider a referral to <u>Intensive Therapeutic Transitional Care (ITTC) Outreach</u>, through the DCJ Central Access Unit (CAU).

ITTC Outreach is available for a child who has complex needs and requires increased support. The child does not need to be in an ITC or residential placement to access these services. Services include behavioural assessment and support, developmental assessments including occupational and speech therapy, mental health, alcohol and/or drugs, education, independent living skills, carer and placement support, and risk management.

7.10 Victims Services

If a child may be a victim of a crime, the PSP provider:

- considers their eligibility for Victim Services support
- notifies the nominated unit of a child's possible eligibility using the Recommendation for application to Victims Services.
- provides file information to a legal practitioner allocated by DCJ Legal Services.

The allocated external legal practitioner will return files by courier to the PSP provider upon completion of the audit.

The nominated unit:

- seeks legal advice regarding whether to make an application for financial services or recognition payment under the Victims Support Scheme
- arranges a legal file audit and redacts all documents held by DCJ or provided by the PSP provider
- makes an application to Victims Services on behalf of the child.

7.11 Continuous improvement

The PSP provider addresses the causes of a critical event and, where appropriate, puts in place systematic improvements to their operational policy framework, to reduce, mitigate and eliminate the risk of similar events occurring in future.

With leadership of senior managers, actions are taken to learn from a critical event. Practitioners are supported to (if applicable):

- consider the outcomes of the internal review conducted following the event
- participate in interagency or practice review, when initiated by DCJ <u>Serious</u>
 Case Review unit
- consider the Alternate Assessment and any other findings or recommendations made by DCJ
- enact contractual performance improvement plan (if applicable)
- consider and implement the findings and recommendations of the NSW Coroner, Ombudsman and Children's Guardian or other statutory body.

7.12 Get help and advice

Whenever PSP provider practitioners require guidance about how to respond to a critical event, seek advice from the DCJ principal officer or a nominated unit.

8.0 Procedures: serious injury or death

For the purposes of this policy, a child has sustained a serious injury if the injury results in emergency hospitalisation for over 48 hours; breaking of any bone; lacerations which cause severe haemorrhage, nerve, muscle or tendon damage; injury to an internal organ; second or third degree burns, or any burns affecting more than 5 per cent of the body surface.

8.1 Provide information and support

Inform and support the parents and other people

The PSP provider immediately informs the parents about the serious injury or death¹³ and offers them support.

Practitioners support the parents and family/kin, considering they are likely to experience shock, distress and grief. They may also express anger toward the child's caregivers or the practitioners supporting them.

Practitioners involve the parents and family/kin, in decision making about the child and provides an opportunity for them to express their views and wishes.

Ideally the provision of support is led by a practitioner with the strongest relationship with the child, carers, parents or relatives/kin. Or it may be a manager or senior practitioner with appropriate skills and expertise.

Conversations with parents and family/kin are planned. When planning a conversation:

- decide who will be involved, for example specialist practitioners or other people that have a family/kin or professional relationship with the child or parents
- consider how the conversation is best approached with sensitivity and compassion; and how the experience of grief and shock will be recognised
- determine what information will be provided (see below) what questions are likely to be asked and how such questions will be answered
- explore what locally accessible assistance and support may be offered.

Information for practitioners to discuss with parents includes:

- the facts of circumstances of the child's serious injury or death (what we know and how we know)¹⁴, taking care to set aside opinions or speculation
- referral of parents and family/kin (including siblings) to accessible support

¹³ Section <u>83</u>, NSW Children's Guardian Act 2019.

Where a child's death or injury is being investigated by NSW police or the Coroner's office, the PSP provider and DCJ liaise with relevant authorities to establish what information can be shared with family, kin and other persons.

services

what happens next and who will be the main contact person.

However, when a child's serious injury or death is being investigated by NSW police or the Coroner's office, the PSP provider liaises with relevant authorities to establish what information can be shared with family, kin and other persons.

Practitioners offer to help parents inform family/kin, friends and people important to the child. Additional support and referrals are provided to accessible support services.

Inform and support the carers

As soon as possible, the PSP provider informs the carers about the serious injury or death and offers them support. Practitioners:

- involve the carers in decision making about the child and provide an opportunity for them to express their views and wishes
- provide the carers with additional direct casework support
- refers the carers, their family and other children in the placement to accessible support services.

8.2 Support staff

A child's serious injury or death is likely to be very difficult for practitioners involved with the child. It is normal for the sadness, worry, grief and anxiety to be felt by a practitioner's team or office.

Senior managers provide responsive and appropriate practitioner support by:

- sharing appropriate information with their teams
- creating opportunities to talk, support and check in with each other
- ensuring staff have access to debriefing and counselling supports.

8.3 Inform the Children's Guardian and Coroner

When a child dies, the PSP provider immediately:

- informs the NSW Children's Guardian and NSW Coroner¹⁵
- provides the relevant DCJ principal officer with a copy of all documentation provided to the NSW Children's Guardian and NSW Coroner.

8.4 Make funeral arrangements

Change in legal status

The PSP provider informs the parents:

- the Children's Court order expired upon the child's death
- (for this reason) they have decision making authority for their child, including

¹⁵ Section <u>83</u>, NSW Children's Guardian Act 2019.

consent to organ and tissue donation and funeral planning

• they will be offered support with funeral planning and assistance for funeral costs if needed.

Arrangements to see a child's body

The PSP provider:

- coordinates arrangements for the parents and carers to see the child's body through the investigating NSW police command and the NSW Coroner's Court
- offers to provide support during the viewing, for example accompanying the parent or carer (if they wish) or providing transport to the parent.

A child's belongings

The PSP provider:

- takes an inventory of the child's belongings and record this on the child's file
- plans when and how the child's belongings will be provided to the parents
- consults with the parents about items that can remain with the carer, for example, items the carer wishes to keep for sentimental, family or cultural reasons.

Support and financial assistance

When a child dies, the family may need support and financial assistance to coordinate funeral and burial arrangements for the child. This may be because the child's birth parents cannot be located, or do not have the means to arrange this.

The PSP provider and the nominated unit collaborate in providing support and financial assistance:

- The provider obtains relevant quotes for funeral costs.
- The nominated unit and the provider determine what costs will be met by the provider (within current PSP packages) and what will be met by DCJ.

Provision of financial assistance by the PSP provider or nominated unit is subject to ordinary approval processes in each agency.

Funeral service and burial

The PSP provider asks the parents about who they would like to lead planning of the funeral or a memorial event. Permission is sought from the child's parents to invite family/kin and other people important to the child, to the funeral.

For example: Identify and prepare a list of extended family/kin and siblings (even if they have not had contact with the child), the carers and their family (including other children in the placement), school teachers and friends, previous practitioners and carers and cultural or religious elders.

The PSP provider undertakes an Aboriginal or multicultural consultation¹⁶ to obtain advice regarding cultural practices, burial customs and ceremony (if applicable).

Other information for parents and family/kin

The PSP provider refers parents or family/kin to:

- the NSW Coroner information about what to expect from the coronial process.
- Service NSW information about applying for the child's <u>death certificate</u>.

When providing referrals, give parents or family/kin the option of making contact with relevant agencies independently, as well as the option of assisting them to make contact. This could involve jointly contacting an agency by phone, reading service information together (from a pamphlet or website) or accompanying the parent or family member to visit the agency.

When providing written or electronic information to parents, consider their level of literacy and whether they have access to the internet.

9.0 Procedure: missing child in OOHC

9.1 Provide information and support

The PSP provider informs the parents about the circumstances that led to their child becoming missing and offers them support.

Practitioners support the carers, parents and family/kin, considering this can be a worrying time for everyone that knows and cares about the child. The impact of any media attention may cause additional worry and distress.

Ideally the provision of support is led by a practitioner with the strongest relationship with the child, carers, parents or relatives/kin. Or it may be a manager or senior practitioner with appropriate skills and expertise.

The practitioner ensures communication channels are open and provides updates promptly. Where appropriate consider referring the parents and family/kin to:

- universal services, including counselling and family support services
- the <u>Families and Friends of Missing Persons Unit</u>, which can provide support to families through counselling, providing information and referral to services.

9.2 Provide information to police

Refer to <u>section 6.1</u> and <u>section 6.3</u>, to determine whether or not a NSW Police missing person report is required.

If the PSP provider files a NSW Police missing person report¹⁷, it will include:

written correspondence signed by a manager with decision making delegation:

Refer to Aboriginal Case Management Policy (ACMP) Rules and Practice Guidance for information on Aboriginal Community Controlled Mechanisms.

¹⁷ For more information, refer to <u>NSW Police Missing Person Registry</u>...

- stating the child's current legal status and the agency that exercises case responsibility (either DCJ or the PSP provider)
- attaching a copy of the child's court order
- the full name, date of birth and address of the missing child
- current photograph (if available), and a description of the child's appearance (weight, height, special features, eyes and hair colour
- details about where and when the child was last seen or heard from and what the child was wearing
- the child's contact details, including mobile phone number, known email addresses and known social media accounts
- medical information, including the child's prescribed medicines or medical needs
- information about the child's disability and how they like to be supported
- the child's history of high-risk behaviours, suicidal risks or other relevant concerns that cause risk to the child
- names and contact details of the child's friends, parents, siblings and family/kin with whom the child has contact (where known)
- the location details of places the child frequents including:
 - places of education
 - places where extracurricular activities take place (for example sporting clubs, youth groups)
 - public places the child likes to visit
- the child's NSW Opal card details (if available)
- contact details of the child's caseworker and casework manager
- the placement where the child is to be taken, when the child is located.

A PSP provider regularly reviews if they have serious concerns for a child's immediate safety.

9.3 Provide information to DCJ principal officer

If a child in OOHC is <u>missing</u>, the PSP provider's principal officer provides the applicable DCJ principal officer with relevant information in the form of brief dot points containing the following information:

- an overview of the current situation
- a timeline of actions taken to locate the child and planned actions
- known risks, for example, previous risk-taking behaviour
- a brief background
- engagement with other agencies or services.

After five days of sustained attempts to contact and locate the missing child, provide updated dot points to the DCJ principal officer.

Provide another update to the DCJ principal officer after an additional five business days if sustained attempts to contact and locate the child are not successful.

When the child is located, provide the DCJ principal officer with relevant information in the form of brief dot points including:

- the circumstances around the child being located
- · where the child was found and where they have been placed now
- a summary of any ongoing safety or risk concerns, and plans for providing ongoing support and safety for the child or young person.

9.4 Try to find the missing child

The PSP provider always attempts to find a child whose whereabouts are unknown. This may include:

- checking the place the child was last seen and other places the child likes to visit
- contacting the child's family/kin, friends and other significant persons
- looking for any notes or clues that may have been left by the missing child
- conducting a <u>Centrelink request for information</u> (if the child is receiving payments) or a <u>Medicare request for information</u> (if the child has their own Medicare Care and is accessing health services) to request an updated address.

9.5 Arrangements to publish identifying information

The PSP provider:

- considers publication of a photograph of the missing child or other identifying information in social media and news outlets and discusses this with police
- seeks approval of DCJ Deputy Secretary (through the nominated unit) for publication of photographs of the missing child or identifying information
- provides authority for publication to police once approval is given by DCJ Deputy Secretary
- instructs police they may not identify the child as being in OOHC.

The nominated unit:

- escalates the request for approval to publish photographs of a missing child and other identifying information, to the DCJ Deputy Secretary
- informs the PSP provider if/when approval to publish a photograph of the missing child or other identifying information has been granted.

Delegation

Approval delegation to publish photographs of a missing child is Category 2 officer and above, for example Deputy Secretary.

9.6 When a child is located

The PSP provider:

- notifies the child's carer, parents or family/kin to let them know the child is safe
- talks to the child about their experience whilst they were missing and their reason for leaving
- using the MRG, consider if any of the information gathered needs further assessment or reporting to the Child Protection Helpline (for example allegations of physical or sexual harm)
- notifies police the child is located, so the missing person's report can be closed
- provides updated dot points to the DCJ principal officer to advise the child has been located (refer to 9.3).

9.7 Case planning for safety

Building respectful partnerships with the child, their carer, parents and family/kin is the best way to establish safety for a child that was previously missing.

After talking with the child, the PSP provider:

- considers if there are risks to the child where they have returned to or currently staying, or there are risks for the child at home or in their placement
- considers whether legal action is needed, including if the child's court order needs to be varied or rescinded and discusses this with the nominated unit, which will seek legal advice (if applicable)
- conducts a review of the child's case plan and behaviour support plan to make sure it is still meeting their needs
- works in collaboration with other practitioners who are supporting the child.

10.0 Procedures: reportable allegations

10.1 Understand reportable allegations and convictions

A reportable allegation¹⁸ means an allegation that an employee (including a carer) of a designated agency¹⁹ has engaged in reportable conduct.

¹⁸ Section <u>18</u> of the NSW Children's Guardian Act 2019.

An employee includes employees and volunteers (including authorised carers) engaged by the designated agency or by contractors engaged by the designated agency under section 16 of the NSW Children's Guardian Act 2019.

A reportable conviction²⁰ means a conviction or finding of guilt (without conviction), in relation to an offence committed by an employee of a designated agency (in any jurisdiction), involving reportable conduct.

Reportable conduct²¹ includes:

- a sexual offence or sexual misconduct
- ill-treatment or neglect of a child, or behaviour that causes significant emotional or psychological harm to a child
- assault of a child
- failure to reduce or remove²² risk of child becoming victim of child abuse or concealing²³ child abuse.

Reportable allegations do not arise from conduct assessed by a designated agency:

- to be within the reasonable boundaries of their professional duties having regard to relevant professional or ethical codes of conduct or
- to be trivial or negligible, for example in relation to the discipline of children²⁴.

To decide if conduct is reasonable the designated agency considers:

- the context of reported information and relevant factors such as developmental stage, age, health and characteristics of the child and
- the NSW Reportable Conduct Scheme guidance Identifying Reportable Allegations fact sheet.

10.2 Investigate and assess

The PSP provider responds to reportable allegations and convictions in accordance with its internal policies and procedure to:

- using the MRG, consider if any of the information gathered needs reporting to the Child Protection Helpline
- determine whether or not the allegations meet the definition for reportable conduct
- conduct investigation into the allegations and
- notify the NSW Children's Guardian

10.3 Inform the Children's Guardian

The PSP provider:

notifies²⁵ all reportable allegations or convictions to NSW Children's Guardian within seven business days of becoming aware of the allegation or conviction

Section 19 of the NSW Children's Guardian Act 2019.

²¹ Section 20 of the *NSW Children's Guardian Act 2019*.

An offence under section 43B of the *NSW Crimes Act 1900*.
An offence under section 316A of the *NSW Crimes Act 1900*.

²⁴ Section <u>41</u>, NSW Children's Guardian Act 2019.

As a 'relevant entity', under Schedule 1 of the NSW Children's Guardian Act 2019.

(in accordance with the NSW Reportable Conduct Scheme)

- conducts an investigation of all reportable allegations or convictions and provides an interim or final report to NSW Children's Guardian within 30 calendar days
- provides the relevant DCJ principal officer with a copy of documentation provided to the NSW Children's Guardian.

11.0 Procedures: notifiable findings

11.1 Understand notifiable findings

The findings of a designated agency become notifiable when they concern a person undertaking child-related work, whether or not an employee, having engaged in types of conduct²⁶, including types of sexual offence or misconduct, against or in the presence of a child (including grooming) and any serious physical assault of a child²⁷.

The key differences between notifiable findings and <u>reportable allegations</u> and convictions (above) are:

- reportable allegations and convictions relate to employees, whereas notifiable findings relate to any person engaged in child-related work
- although reportable allegations and notifiable findings relate to specific types of conduct, the former extends to allegations and the latter is limited to findings arising from an assessment.

11.2 Inform the Children's Guardian

The PSP provider:

- immediately informs the NSW Children's Guardian upon the making of notifiable findings²⁸ and
- provides the relevant DCJ principal officer with a copy of all documentation provided to the NSW Children's Guardian.

12.0 Other considerations

12.1 Protocol to reduce contact with the criminal justice system

NSW Ombudsman, in collaboration with DCJ, NSW Police, Legal Aid NSW and a range of service providers, have developed a <u>joint protocol</u> to reduce unnecessary police contact with young people in residential OOHC.

²⁸ Section 35 of the *Child Protection (Working with Children) Act* 2012.

²⁶ Schedule 1, clause 2, of the Child Protection (Working with Children Act) 2012

This list is an example only and does not constitute a comprehensive list of types of notifiable findings (conduct).

Intensive Therapeutic Care (ITC) and Residential Care providers are required to have procedures in place to adhere to the protocol. The protocol contains advice on appropriate police contact and guidance for developing procedures.

12.2 Joint Child Protection Response (JCPR) Program

DCJ, NSW Police Force and NSW Health cooperate via the <u>Joint Child Protection</u> <u>Response (JCPR)</u> Program to link DCJ's assessment and investigation of risk of significant harm with NSW Police criminal investigation. JCPR also ensures children or young people and their non-offending parents or carers have access to medical examination, counselling and therapeutic services when required.

13.0 Links

Office of Children's Guardian

- NSW Office of Children's Guardian
- Child Safe Scheme
- Working with Children Checks
- Reportable allegation against an employee

NSW Coroner

- NSW Coroner
- When a death is reported to the Coroner
- Reporting to the Coroner
- Coroner's Court <u>Counselling</u> <u>Service</u>

NSW Ombudsman

NSW Ombudsman

NSW Justice

• Victims Services Financial Support

Other resources

- NGO Learning Centre <u>Managing Critical</u> Incidents in OOHC Forum
- Managing Critical Incidents in OOHC Forum Summary Paper
- Supporting Victims of Crime Factsheet
- Supporting Victims of Crime Guidelines
- GriefLink
- Grief Australia
- National Association for Loss and Grief (NSW).

Appendices

Appendix A: PLA Notification Requirements

Under Clause 3.4 of the Deed, Notification Requirement means (abbreviated):

- the provider must notify DCJ of any Reportable Conduct investigation at the same time as it is required to notify the Children's Guardian and provide DCJ with copies of related records and reports in relation to the investigation
- the provider must notify DCJ, immediately in writing, if services for a particular program will not be ready to commence within 60 days from the service start date, or of services have not been operating for a period of 5 consecutive business days or more, or of services not accessible to clients for over four consecutive days, or of services that have ceased to be provided or if the provider is unable or unwilling to provide the services
- the provider must notify DCJ immediately of any non-compliance with work, health and safety laws, of any alleged misconduct or serious incident, of any data breach, of any actual or proposed action in relation to insolvency, of any change to its bank account details; or of any current, pending or threatened reputational proceedings
- the provider must notify DCJ if the provider changes its legal status, of any change in the its accreditation status or any new conditions placed on its accreditation as a designated agency, of any change to its ABN or CAN, of any change to its business name or address, of any change to its Principal Officer, of any claim or likely claim against it, its personnel or any officer relating to the Deed or PLA, or on becoming aware of any criminal charge against any its personnel or officer.

Appendix B: PLA Default Events

Under clause 19.1 of the Deed, Default Event means (abbreviated):

- the provider fails to take action directed by DCJ by notice in writing in accordance with the Deed or PLA after 10 business days from the date of the notice (or a longer period specified in the notice)
- the provider commits a breach of a material provision of the Deed or PLA and such breach is not in the reasonable opinion of DCJ capable of being remedied
- the provider commits a breach of a material provision of the Deed or PLA and the breach is capable of being remedied, and it is not remedied to the satisfaction of DCJ within 10 business days from the date of the notice
- the provider suffers an insolvency event
- the provider assigns, or purports to assign, its rights or transfers or purports to transfer any of its obligations, otherwise than as expressly permitted by the Deed or PLA
- the provider breaches a confidentiality or privacy obligation under the Deed or

PLA

- the Independent Commission Against Corruption (ICAC), or other Authority, determines the provider has engaged in corrupt conduct, criminal conduct, or similar activity
- the provider no longer has the requisite approvals, including, authorisations, licenses, accreditations, registrations or consents to be legally capable of providing the services or performing its obligations under the Deed or the PLA
- the provider fails or neglects to notify DCJ of a conflict of interest or is unable
 or unwilling to resolve a conflict of interest to the satisfaction of DCJ or, in the
 opinion of DCJ, a conflict of interest exists which prevents the provider from
 performing its obligations under the Deed or the PLA
- the provider cannot provide the services for more than two calendar months due to an intervening event
- DCJ is satisfied that any statement or representation by the provider to approve funds is incorrect, incomplete, false or misleading in a way which would have affected DCJ's original decision to approve the funds
- the provider has a change of control that DCJ believes will have an adverse impact on the decision to pay funds or provider's ability to perform its obligations under the Deed or the PLA
- a change to the provider's constitution or equivalent document means it is no longer eligible to receive funds or comply with a PLA, or DCJ believes that the change will have an adverse impact on the provider's ability to perform its obligations under the Deed or any PLA
- DCJ is expressly entitled to exercise a right of termination under any other provision of the Deed or a PLA

Appendix C: DCJ principal officer contacts

Contacting a DCJ district principal officer in relation to a critical event occurs in writing, through the DCJ CFDU mailbox.

DCJ CFDU Mailboxes		
CFDU	Covering DCJ Community Service Centres	Mailbox
Metro Central CFDU	Burwood, Central Sydney, Chatswood, Eastern Sydney, Lakemba, Pennant Hills, St George, Sutherland	CFDU.metrocentral@facs.ns w.gov.au

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CFDU	Covering DCJ Community Service Centres	Mailbox	
Metro West CFDU	Auburn, Blacktown, Blue Mountains, Hawkesbury, Lithgow, Mount Druitt, Parramatta, Penrith, St Marys	CFDUWS&NBM@facs.nsw.g ov.au	
Metro South West CFDU	Bankstown, Bowral, Macarthur, Fairfield, Ingleburn, Liverpool	CFDU.SouthWesternSydney @facs.nsw.gov.au	
Northern NSW CFDU	Ballina, Clarence Valley, Lismore, Tweed Heads	NNSW.CFDU@facs.nsw.gov. au	
Mid North Coast CFDU	Coffs Harbour, Kempsey, Port Macquarie, Taree	CFDU.midnorthcoast@facs.n sw.gov.au	
New England CFDU	Armidale, Glen Innes, Inverell, Moree, Muswellbrook, Narrabri, Tamworth	NewEngland.CFDU@facs.ns w.gov.au	
Hunter Central Coast CFDU	Cessnock, Charlestown, Edgeworth, Gosford, Lakes, Maitland, Mayfield, Peninsula, Raymond Terrace, Wyong	Admin.HCCCFDU@facs.nsw. gov.au	
Illawarra Shoalhaven CFDU	Nowra, Shellharbour, Ulladulla, Wollongong	IllawarraShoalhaven.CFDU@ facs.nsw.gov.au	
Southern NSW CFDU	Batemans Bay, Bega, Cooma, Goulburn, Queanbeyan, Yass	SouthernNSW.CFDU@facs.n sw.gov.au	
Western NSW CFDU	Bathurst, Bourke, Brewarrina, Cobar, Condobolin, Coonabarabran, Coonamble, Cowra, Dubbo, Mudgee, Orange, Parkes, Walgett	WesternNSW.CFDU@facs.n sw.gov.au	

DCJ CFDU Mailboxes			
CFDU	Covering DCJ Community Service Centres	Mailbox	
Murrumbidgee Far West CFDU	Albury, Broken Hill, Cootamundra, Dareton, Deniliquin, Griffith, Leeton, Tumut, Wagga Wagga, Wilcannia	<u>CFDUMurrumbidgeeFarWest</u> <u>@facs.nsw.gov.au</u>	
Central Access Unit (ITC and Residential Care)	State-wide	CentralAccessUnit@facs.nsw .gov.au	
Metro Intensive Support Services (ISS)	State-wide	CSStateWideServices.ISS@f acs.nsw.gov.au	

Appendix D: DCJ contract manager contacts

Contacting a DCJ contract manager in relation to a notification requirement or default event occurs in writing, through their local district Commissioning and Planning director mailbox.

DCJ Commissioning and Planning Mailboxes			
Commissioning and Planning Team	Covering DCJ Community Service Centres	Mailbox	
Sydney, South-Eastern Sydney and Northern Sydney team	Burwood, Central Sydney, Chatswood, Eastern Sydney, Lakemba, Pennant Hills, St George, Sutherland	ContractingSSESNSD@facs. nsw.gov.au	
Western Sydney Nepean Blue Mountains Team	Auburn, Blacktown, Mount Druitt, Parramatta	DirectorCommissioning&Plan ningWSNBM@facs.nsw.gov. au and Contracting.WesternSydney @facs.nsw.gov.au	
Western Sydney Nepean Blue Mountains Team	Blue Mountains, Hawkesbury, Lithgow, Penrith, St Marys	DirectorCommissioning&Plan ningWSNBM@facs.nsw.gov. au and Contracting.NepeanBlueMou ntain@facs.nsw.gov.au	

DCJ Commissioning and Planning Mailboxes				
Commissioning and Planning Team	Covering DCJ Community Service Centres	Mailbox		
South West Sydney team	Bankstown, Bowral, Macarthur, Fairfield, Ingleburn, Liverpool	Contracting.SouthWesternSydney@facs.nsw.gov.au Commissioning&PlanningSWS@facs.nsw.gov.au		
Northern NSW team	Ballina, Clarence Valley, Lismore, Tweed Heads	Contracting.NorthernNSW@f acs.nsw.gov.au		
Mid North Coast team	Coffs Harbour, Kempsey, Port Macquarie, Taree	Contracting.MidNorthCoast@ facs.nsw.gov.au		
New England team	Armidale, Glen Innes, Inverell, Moree, Narrabri, Tamworth	Contracting.NewEngland@fa cs.nsw.gov.au		
Hunter Central Coast team	Charlestown, Cessnock, Edgeworth, Gosford, Maitland, Mayfield, Peninsula, Raymond Terrace, Wyong, Muswellbrook	DirectorCommissioningAndPl anningH&CC@facs.nsw.gov. au		
Illawarra Shoalhaven team	Nowra, Shellharbour, Ulladulla, Wollongong	Contracting.IllawarraShoalha ven@facs.nsw.gov.au		
Southern NSW team	Batemans Bay, Bega, Cooma, Goulburn, Queanbeyan, Yass	Contracting.SouthernNSW@f acs.nsw.gov.au		
Western NSW team	Bathurst, Bourke, Brewarrina, Cobar, Condobolin, Coonabarabran, Coonamble, Cowra, Dubbo, Mudgee, Orange, Parkes, Walgett	DirectorOperationsMFWWNS W@facs.nsw.gov.au		
Murrumbidgee team	Albury, Cootamundra, Deniliquin, Griffith, Leeton, Tumut, Wagga Wagga	<u>DirectorOperationsMFWWNS</u> <u>W@facs.nsw.gov.au</u>		
Far West team	Broken Hill, Dareton,	<u>DirectorOperationsMFWWNS</u>		

Wilcannia

W@facs.nsw.gov.au

Appendix E: DCJ Office of Senior Practitioner

DCJ Office of Senior Practitioner contacts			
OSP team	Mailbox	Phone number	
Serious Case Review Unit (SCRU)	SeriousCaseReview@facs.nsw.gov.au	02 9716 2525	
Reportable Conduct (RCU)	ReportableConductCS@facs.nsw.gov.au	02 9716 2149	